

## General Assembly

## Raised Bill No. 5369

February Session, 2010

LCO No. 1206

\*01206\_\_\_\_\_HSG\*

Referred to Committee on Housing

Introduced by: (HSG)

## AN ACT CONCERNING FORECLOSURE MEDIATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 49-31n of the 2010 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective July 1, 2010):
- 4 (a) Prior to July 1, [2010] 2011: (1) Any action for the foreclosure of a
- 5 mortgage on residential real property with a return date during the
- 6 period from July 1, 2008, to June 30, 2009, inclusive, shall be subject to
- 7 the provisions of subsection (b) of this section, and (2) any action for
- 8 the foreclosure of a mortgage on residential real property with a return
- 9 date during the period from July 1, 2009, to June 30, [2010] 2011,
- 10 inclusive, shall be subject to the provisions of subsection (c) of this
- 11 section.
- 12 (b) (1) For any action for the foreclosure of a mortgage on residential
- real property with a return date during the period from July 1, 2008, to
- 14 June 30, 2009, inclusive, the mediation period under the foreclosure
- 15 mediation program established in section 49-31m shall commence
- when the court sends notice to each appearing party that a foreclosure

mediation request form has been submitted by a mortgagor to the court, which notice shall be sent not later than three business days after the court receives a completed foreclosure mediation request form. The mediation period shall conclude not more than sixty days after the return day for the foreclosure action, except that the court may, in its discretion, for good cause shown, (A) extend, by not more than thirty days, or shorten the mediation period on its own motion or upon motion of any party, or (B) extend by not more than thirty days the mediation period upon written request of the mediator.

- (2) The first mediation session shall be held not later than fifteen business days after the court sends notice to all parties that a foreclosure mediation request form has been submitted to the court. The mortgagor and mortgagee shall appear in person at each mediation session and shall have authority to agree to a proposed settlement, except that if the mortgagee is represented by counsel, the mortgagee's counsel may appear in lieu of the mortgagee to represent the mortgagee's interests at the mediation, provided such counsel has the authority to agree to a proposed settlement and the mortgagee is available during the mediation session by telephone or electronic means. The court shall not award attorney's fees to any mortgagee for time spent in a mediation session if the court finds that such mortgagee has failed to comply with this subdivision, unless the court finds reasonable cause for such failure.
- (3) Not later than two days after the conclusion of the first mediation session, the mediator shall determine whether the parties will benefit from further mediation. The mediator shall file with the court a report setting forth such determination and mail a copy of such report to each appearing party. If the mediator reports to the court that the parties will not benefit from further mediation, the mediation period shall terminate automatically. If the mediator reports to the court after the first mediation session that the parties may benefit from further mediation, the mediation period shall continue.

- (4) If the mediator has submitted a report to the court that the parties may benefit from further mediation pursuant to subdivision (3) of this subsection, not more than two days after the conclusion of the mediation, but no later than the termination of the mediation period set forth in subdivision (1) of this subsection, the mediator shall file a report with the court describing the proceedings and specifying the issues resolved, if any, and any issues not resolved pursuant to the mediation. The filing of the report shall terminate the mediation period automatically. If certain issues have not been resolved pursuant to the mediation, the mediator may refer the mortgagor to any appropriate community-based services that are available in the judicial district, but any such referral shall not cause a delay in the mediation process.
- (5) The Chief Court Administrator shall establish policies and procedures to implement this subsection. Such policies and procedures shall, at a minimum, provide that the mediator shall advise the mortgagor at the first mediation session required by subdivision (2) of this subsection that: (A) Such mediation does not suspend the mortgagor's obligation to respond to the foreclosure action; and (B) a judgment of strict foreclosure or foreclosure by sale may cause the mortgagor to lose the residential real property to foreclosure.
- (6) In no event shall any determination issued by a mediator under this program form the basis of an appeal of any foreclosure judgment.
- (7) Foreclosure mediation request forms shall not be accepted by the court on or after July 1, [2010] <u>2011</u>, and the foreclosure mediation program shall terminate when all mediation has concluded with respect to any applications submitted to the court prior to July 1, [2010] <u>2011</u>.
- (8) At any time during the mediation period, the mediator may refer the mortgagor to the mortgage assistance programs, except that any such referral shall not prevent a mortgagee from proceeding to judgment when the conditions specified in subdivision (6) of subsection (b) of section 49-31*l*, as amended by this act, have been

81 satisfied.

- (c) (1) For any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2009, to June 30, [2010] 2011, inclusive, the mediation period under the foreclosure mediation program established in section 49-31m shall commence when the court sends notice to each appearing party scheduling the first foreclosure mediation session. The mediation period shall conclude not later than the date sixty days after the return date for the foreclosure action, except that the court may, in its discretion, for good cause shown, (A) extend, by not more than thirty days, or shorten the mediation period on its own motion or upon motion of any party, or (B) extend by not more than thirty days the mediation period upon written request of the mediator.
- (2) The first mediation session shall be held not later than fifteen business days after the court sends notice to each appearing party in accordance with subdivision (4) of subsection (c) of section 49-31*l*, as amended by this act. The mortgagor and mortgagee shall appear in person at each mediation session and shall have authority to agree to a proposed settlement, except that if the mortgagee is represented by counsel, the mortgagee's counsel may appear in lieu of the mortgagee to represent the mortgagee's interests at the mediation, provided such counsel has the authority to agree to a proposed settlement and the mortgagee is available during the mediation session by telephone or electronic means. The court shall not award attorney's fees to any mortgagee has failed to comply with this subdivision, unless the court finds reasonable cause for such failure.
- (3) On or before the date of the first mediation session, the mortgagee or counsel for such mortgagee shall provide to the mortgagor the address, telephone number and electronic mail address for persons who have authority to agree to a proposed settlement of the foreclosure, including, but not limited to, the mortgagee, the

- mortgage servicer and an agent of the mortgagee. The mortgagee's agent shall verify the receipt of information requested from the mortgagor.
- (4) The mortgagee or counsel for such mortgagee shall bring to each mediation session a current itemized list of all fees and costs, including (A) any charges and attorney's fees requested by such mortgagee, and (B) all overdue amounts that must be paid by the mortgagor in order to satisfy the full obligations of the mortgage loan. While in mediation, the mortgagor and mortgagee and any attorney representing such mortgagor or mortgagee shall make a good-faith effort to mediate all issues. The court may sanction any mortgagor, mortgagee or attorney who does not make such good-faith effort.
  - [(3)] (5) Not later than two days after the conclusion of the first mediation session, the mediator shall determine whether the parties will benefit from further mediation. The mediator shall file with the court a report setting forth such determination and mail a copy of such report to each appearing party. If the mediator reports to the court that the parties will not benefit from further mediation, the mediation period shall terminate automatically. If the mediator reports to the court after the first mediation session that the parties may benefit from further mediation, the mediation period shall continue.
  - [(4)] (6) If the mediator has submitted a report to the court that the parties may benefit from further mediation pursuant to subdivision [(3)] (5) of this subsection, not more than two days after the conclusion of the mediation, but no later than the termination of the mediation period set forth in subdivision (1) of this subsection, the mediator shall file a report with the court describing the proceedings and specifying the issues resolved, if any, and any issues not resolved pursuant to the mediation. The filing of the report shall terminate the mediation period automatically. If certain issues have not been resolved pursuant to the mediation, the mediator may refer the mortgagor to any appropriate community-based services that are available in the judicial district, but

- 145 any such referral shall not cause a delay in the mediation process.
- 146 [(5)] (7) The Chief Court Administrator shall establish policies and
- 147 procedures to implement this subsection. Such policies and procedures
- 148 shall, at a minimum, provide that the mediator shall advise the
- 149 mortgagor at the first mediation session required by subdivision (2) of
- 150 this subsection that: (A) Such mediation does not suspend the
- 151 mortgagor's obligation to respond to the foreclosure action; and (B) a
- 152 judgment of strict foreclosure or foreclosure by sale may cause the
- 153 mortgagor to lose the residential real property to foreclosure.
- 154 [(6)] (8) In no event shall any determination issued by a mediator
- 155 under this program form the basis of an appeal of any foreclosure
- 156 judgment.
- 157 [(7)] (9) The foreclosure mediation program shall terminate when all
- 158 mediation has concluded with respect to any foreclosure action with a
- 159 return date during the period from July 1, 2009, to June 30, [2010] 2011,
- 160 inclusive.
- 161 [(8)] (10) At any time during the mediation period, the mediator
- 162 may refer the mortgagor to the mortgage assistance programs, except
- 163 that any such referral shall not prevent a mortgagee from proceeding
- 164 to judgment when the conditions specified in subdivision (6) of
- 165 subsection (c) of section 49-31l, as amended by this act, have been
- 166 satisfied.
- 167 (11) Any case that has been reported as settled shall, pursuant to
- 168 this section, be withdrawn not later than the date one hundred twenty
- 169 days after the date of reported settlement, and any case that is not so
- 170 withdrawn shall be dismissed by the court unless the court, for good
- 171 cause shown, extends the time for withdrawal.
- 172 Sec. 2. Section 49-31*l* of the 2010 supplement to the general statutes
- 173 is repealed and the following is substituted in lieu thereof (*Effective July*
- 174 1, 2010):

- (a) Prior to July 1, [2010] <u>2011</u>: (1) Any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2008, to June 30, 2009, inclusive, shall be subject to the provisions of subsection (b) of this section, and (2) any action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2009, to June 30, [2010] <u>2011</u>, inclusive, shall be subject to the provisions of subsection (c) of this section.
  - (b) (1) Prior to July 1, [2010] <u>2011</u>, when a mortgagee commences an action for the foreclosure of a mortgage on residential real property with a return date during the period from July 1, 2008, to June 30, 2009, inclusive, the mortgagee shall give notice to the mortgagor of the foreclosure mediation program established in section 49-31m by attaching to the front of the foreclosure complaint that is served on the mortgagor: (A) A copy of the notice of the availability of foreclosure mediation, in such form as the Chief Court Administrator prescribes, and (B) a foreclosure mediation request form, in such form as the Chief Court Administrator prescribes.
  - (2) Except as provided in subdivision (3) of this subsection, a mortgagor may request foreclosure mediation by submitting the foreclosure mediation request form to the court and filing an appearance not more than fifteen days after the return day for the foreclosure action. Upon receipt of the foreclosure mediation request form, the court shall notify each appearing party that a foreclosure mediation request form has been submitted by the mortgagor.
  - (3) The court may grant a mortgagor permission to submit a foreclosure mediation request form and file an appearance after the fifteen-day period established in subdivision (2) of this subsection, for good cause shown, except that no foreclosure mediation request form may be submitted and no appearance may be filed more than twenty-five days after the return date.
- 206 (4) No foreclosure mediation request form may be submitted to the

207 court on or after July 1, [2010] <u>2011</u>.

- (5) If at any time on or after July 1, 2008, but prior to July 1, [2010] 2011, the court determines that the notice requirement of subdivision (1) of this subsection has not been met, the court may, upon its own motion or upon the written motion of the mortgagor, issue an order that no judgment may enter for fifteen days during which period the mortgagor may submit a foreclosure mediation request form to the court.
  - (6) Notwithstanding any provision of the general statutes or any rule of law to the contrary, prior to July 1, [2010] 2011, no judgment of strict foreclosure nor any judgment ordering a foreclosure sale shall be entered in any action subject to the provisions of this subsection and instituted by the mortgagee to foreclose a mortgage on residential real property unless: (A) Notice to the mortgagor has been given by the mortgagee in accordance with subdivision (1) of this subsection and the time for submitting a foreclosure mediation request form has expired and no foreclosure mediation request form has been submitted, or if such notice has not been given, the time for submitting a foreclosure mediation request form pursuant to subdivision (2) or (3) of this subsection has expired and no foreclosure mediation request form has been submitted, or (B) the mediation period set forth in [subdivision] subsection (b) of section 49-31n, as amended by this act, has expired or has otherwise terminated, whichever is earlier.
  - (7) None of the mortgagor's or mortgagee's rights in the foreclosure action shall be waived by the mortgagor's submission of a foreclosure mediation request form to the court.
  - (c) (1) Prior to July 1, [2010] <u>2011</u>, when a mortgagee commences an action for the foreclosure of a mortgage on residential real property with a return date on or after July 1, 2009, the mortgagee shall give notice to the mortgagor of the foreclosure mediation program established in section 49-31m by attaching to the front of the writ, summons and complaint that is served on the mortgagor: (A) A copy

- of the notice of foreclosure mediation, in such form as the Chief Court
  Administrator prescribes, (B) a copy of the foreclosure mediation
  certificate form described in subdivision (3) of this subsection, in such
  form as the Chief Court Administrator prescribes, and (C) a blank
  appearance form, in such form as the Chief Court Administrator
  prescribes.
  - (2) The court shall issue a notice of foreclosure mediation described in subdivision (3) of this subsection to the mortgagor not later than the date three business days after the date the mortgagee returns the writ to the court.
  - (3) The notice of foreclosure mediation shall instruct the mortgagor to file the appearance and foreclosure mediation certificate forms with the court no later than the date fifteen days from the return date for the foreclosure action. The foreclosure mediation certificate form shall require the mortgagor to provide sufficient information to permit the court to confirm that the defendant in the foreclosure action is a mortgagor, and to certify that said mortgagor has sent a copy of the mediation certificate form to the plaintiff in the action.
  - (4) Upon receipt of the mortgagor's appearance and foreclosure mediation certificate forms, and provided the court confirms the defendant in the foreclosure action is a mortgagor and that said mortgagor has sent a copy of the mediation certificate form to the plaintiff, the court shall schedule a date for foreclosure mediation in accordance with subsection (c) of section 49-31n, as amended by this act. The court shall issue notice of such mediation date to all appearing parties not earlier than the date five business days after the return date or by the date three business days after the date on which the court receives the mortgagor's appearance and foreclosure mediation forms, whichever is later, except that if the court does not receive the appearance and foreclosure mediation certificate forms from the mortgagor by the date fifteen days after the return date for the foreclosure action, the court shall not schedule such mediation.

- (5) Notwithstanding the provisions of this subsection, the court may refer a foreclosure action brought by a mortgagee to the foreclosure mediation program at any time, provided the mortgagor has filed an appearance in said action and further provided the court shall, not later than the date three business days after the date on which it makes such referral, send a notice to each appearing party scheduling the first foreclosure mediation session for a date not later than the date fifteen business days from the date of such referral.
- (6) Notwithstanding any provision of the general statutes or any rule of law, prior to July 1, [2010] 2011, no judgment of strict foreclosure nor any judgment ordering a foreclosure sale shall be entered in any action subject to the provisions of this subsection and instituted by the mortgagee to foreclose a mortgage on residential real property unless: (A) The mediation period set forth in [subdivision] subsection (c) of section 49-31n, as amended by this act, has expired or has otherwise terminated, whichever is earlier, or (B) the mediation program is not otherwise required or available.
- (7) None of the mortgagor's or mortgagee's rights in the foreclosure action shall be waived by participation in the foreclosure mediation program.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2010	49-31n
Sec. 2	July 1, 2010	49-311

## Statement of Purpose:

To amend the judicial foreclosure mediation program by (1) extending the sunset date to June 30, 2011, and (2) codifying judicial standing orders.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]